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Emergency Regulation and Notice of Intended Regulatory Action (NOIRA) Agency Background Document

Agency name	Board for Barbers and Cosmetology	
Virginia Administrative Code (VAC) citation		
Regulation title	BODY-PIERCING REGULATIONS	
Action title	Promulgation of regulations to incorporate amendments to Code of Virginia.	
Document preparation date	May 17, 2004	

This form is used when an agency wishes to promulgate an emergency regulation (to be effective for up to one year), as well as publish a Notice of Intended Regulatory Action (NOIRA) to begin the process of promulgating a permanent replacement regulation.

This information is required for executive branch review and the Virginia Registrar of Regulations, pursuant to the Virginia Administrative Process Act (APA), Executive Orders 21 (2002) and 58 (1999), and the *Virginia Register Form, Style, and Procedure Manual.*

Preamble

The APA (Code of Virginia § 2.2-4011) states that an "emergency situation" is: (i) a situation involving an imminent threat to public health or safety; or (ii) a situation in which Virginia statutory law, the Virginia appropriation act, or federal law requires that a regulation shall be effective in 280 days or less from its enactment, or in which federal regulation requires a regulation to take effect no later than 280 days from its effective date.

- 1) Please explain why this is an "emergency situation" as described above.
- 2) Summarize the key provisions of the new regulation or substantive changes to an existing regulation.

Chapter 869 of the 2002 Acts of the Assembly mandated a separate licensing category for body-piercing under the Board for Barbers and Cosmetology. The legislation set forth that the provisions of this act shall become effective on July 1, 2004, except that § 54.1-702 shall become effective on July 1, 2002 and that regulations to implement the provisions of this act to be

effective by July 1, 2004. The regulations contain the requirements for obtaining a license, safety and sanitation procedures, and standards of professional conduct. Emergency action is justified in this case due to the "imminent threat to public health or safety" (§ 2.2-4011.A of the Administrative Process Act) which would result from the failure of the Board to have regulations in place on July 1, 2004.

Form: TH- 05

After July 1, 2004, without regulations the Board will be unable to process applications for licensure due to the inability to determine the eligibility of the applicants. The statutes require licensure for individuals (§§ 54.1-703 and 54.1-704), and parlors (§ 54.1-704.1). All of the qualifications for licensure for all licenses issued by the Board are contained in regulations, therefore, eligibility cannot be determined without regulations.

The Board does not have authority to take enforcement action including safety and sanitation procedures, and standards of professional conduct until regulation are effective.

This action is based on the mandate of the 2002 General Assembly that the health, safety and welfare of the public would be endangered without the issuance of licenses and enforcement of regulations of this occupation.

This action is a part of a previous regulatory action that began with a combined set of regulations for tattooing and body-piercing. On April 26, 2004, the Board adopted separate tattooing and body-piercing emergency regulations in order to promulgate regulations that would pertain specifically to each professional service. The separate emergency regulations are intended to provide clarity and flexibility in the promulgation of regulations that would apply to each professional service.

Legal basis

Other than the emergency authority described above, please identify the state and/or federal legal authority to promulgate this proposed regulation, including: 1) the most relevant law and/or regulation, including Code of Virginia citation and General Assembly chapter number(s), if applicable, and 2) promulgating entity, i.e., agency, board, or person. Describe the legal authority and the extent to which the authority is mandatory or discretionary.

The legal authority to promulgate emergency regulations is in §§ 2.2-4011.A and 54.1-201.5 of the *Code of Virginia*:

Emergency regulations are promulgated under the general authority of Chapter 40 of Title 2.2 of the Code of Virginia. Section 2.2-4011(A) describes regulations that an agency finds are necessitated by an emergency situation:

§ 2.2-4011. Emergency regulations; publication; exceptions.

A. Regulations that an agency finds are necessitated by an emergency situation. For the purposes of this subsection, "emergency situation" means a situation (i) involving an imminent threat to

public health or safety or (ii) in which Virginia statutory law or the appropriation act or federal law or federal regulation requires that a regulation be effective in 280 days or less from its enactment, and the regulation is not exempt under the provisions of subdivision A. 4. of § 2.2-4006. In such cases, the agency shall state in writing the nature of the emergency and of the necessity for such action and may adopt the regulations. Pursuant to § 2.2-4012, such regulations shall become effective upon approval by the Governor and filing with the Registrar of Regulations. The regulations shall be limited to no more than twelve months in duration. During the twelve-month period, an agency may issue additional emergency regulations as needed addressing the subject matter of the initial emergency regulation, but any such additional emergency regulations shall not be effective beyond the twelve-month period from the effective date of the initial emergency regulation. If the agency wishes to continue regulating the subject matter governed by the emergency regulation beyond the twelve-month limitation, a regulation to replace the emergency regulation shall be promulgated in accordance with this article. The Notice of Intended Regulatory Action to promulgate a replacement regulation shall be filed with the Registrar within sixty days of the effective date of the emergency regulation and published as soon as practicable, and the proposed replacement regulation shall be filed with the Registrar within 180 days after the effective date of the emergency regulation and published as soon as practicable.

Form: TH- 05

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Regulations are promulgated under the general authority of Chapter 2 of Title 54.1 of the Code of Virginia. Section 54.1-201(5) provides the Board the authority to promulgate regulations to administer the regulatory system:

Enactment of Chapter 869 of the 2002 Acts of the Assembly

CHAPTER 869

An Act to amend and reenact §§ 54.1-700 through 54.1-703 and 54.1-704.1 through 54.1-706 of the Code of Virginia, relating to the regulation of body piercing and tattooing.

[H 531] Approved April 17, 2002

Be it enacted by the General Assembly of Virginia:

1. That $\S\S 54.1-700$ through 54.1-703 and 54.1-704.1 through 54.1-706 of the Code of Virginia are amended and reenacted as follows:

§ 54.1-700. Definitions.

As used in this chapter, unless the context requires a different meaning:

"Barber" means any person who shaves, shapes or trims the beard; cuts, singes, shampoos or dyes the hair or applies lotions thereto; applies, treats or massages the face, neck or scalp with oils, creams, lotions, cosmetics, antiseptics, powders, clays or other preparations in connection with shaving, cutting or trimming the hair or beard, and practices barbering for compensation and when such services are not performed for the treatment of disease.

"Barbering" means any one or any combination of the following acts, when done on the human body for compensation and not for the treatment of disease, shaving, shaping and trimming the beard; cutting, singeing, shampooing or dyeing the hair or applying lotions thereto; applications, treatment or massages of the face, neck or scalp with oils, creams, lotions, cosmetics, antiseptics, powders, clays, or other preparations in connection with shaving, cutting or trimming the hair or a beard. The term "barbering" shall not apply to the acts described hereinabove when performed by any person in his home if such service is not offered to the public.

Form: TH- 05

"Barber instructor" means any person who has been certified by the Board as having completed an approved curriculum and who meets the competency standards of the Board as an instructor of barbering.

"Barbershop" means any establishment or place of business within which the practice of barbering is engaged in or carried on by one or more barbers.

"Board" means the Board for Barbers and Cosmetology.

"Body-piercer" means any person who for remuneration penetrates the skin of a person to make a hole, mark, or scar, generally permanent in nature.

"Body-piercing" means the act of penetrating the skin of a person to make a hole, mark, or scar, generally permanent in nature.

"Body-piercing salon" means any place in which a fee is charged for the act of penetrating the skin of a person to make a hole, mark, or scar, generally permanent in nature.

"Body-piercing school" means a place or establishment licensed by the Board to accept and train students in body-piercing.

"Cosmetologist" means any person who administers cosmetic treatments; manicures or pedicures the nails of any person; arranges, dresses, curls, waves, cleanses, cuts, shapes, singes, waxes, tweezes, shaves, bleaches, colors, relaxes, straightens, or performs similar work, upon human hair, or a wig or hairpiece, by any means, including hands or mechanical or electrical apparatus or appliances unless such acts as adjusting, combing, or brushing prestyled wigs or hairpieces do not alter the prestyled nature of the wig or hairpiece, and practices cosmetology for compensation.

"Cosmetology" includes, but is not limited to, the following practices: administering cosmetic treatments; manicuring or pedicuring the nails of any person; arranging, dressing, curling, waving, cleansing, cutting, shaping, singeing, waxing, tweezing, shaving, bleaching, coloring, relaxing, straightening, or similar work, upon human hair, or a wig or hairpiece, by any means, including hands or mechanical or electrical apparatus or appliances, but shall not include such acts as adjusting, combing, or brushing prestyled wigs or hairpieces when such acts do not alter the prestyled nature of the wig or hairpiece.

"Cosmetology instructor" means a person who has been certified by the Board as having completed an approved curriculum and who meets the competency standards of the Board as an instructor of cosmetology.

"Cosmetology salon" means any commercial establishment, residence, vehicle or other establishment, place or event wherein cosmetology is offered or practiced on a regular basis for compensation and may include the training of apprentices under regulations of the Board.

Form: TH- 05

"Nail care" means manicuring or pedicuring natural nails or performing artificial nail services.

"Nail salon" means any commercial establishment, residence, vehicle or other establishment, place or event wherein nail care is offered or practiced on a regular basis for compensation and may include the training of apprentices under regulations of the Board.

"Nail school" means a place or establishment licensed by the board to accept and train students in nail care.

"Nail technician" means any person who for compensation manicures or pedicures natural nails, or who performs artificial nail services for compensation, or any combination thereof.

"Nail technician instructor" means a licensed nail technician who has been certified by the Board as having completed an approved curriculum and who meets the competency standards of the Board as an instructor of nail care.

"School of cosmetology" means a place or establishment licensed by the Board to accept and train students and which offers a cosmetology curriculum approved by the Board.

"Tattoo parlor" means any place in which tattooing is offered or practiced.

"Tattoo school" means a place or establishment licensed by the Board to accept and train students in tattooing.

"Tattooer" means any person who for remuneration practices tattooing.

"Tattooing" means the placing of designs, letters, scrolls, figures, symbols or any other marks upon or under the skin of any person with ink or any other substance, resulting in the permanent coloration of the skin, including permanent make-up or permanent jewelry, by the aid of needles or any other instrument designed to touch or puncture the skin.

§ <u>54.1-701</u>. Exemptions.

The provisions of this chapter shall not apply to:

- 1. Persons authorized by the laws of this the Commonwealth to practice medicine and surgery or osteopathy or chiropractic;
- 2. Registered nurses licensed to practice in this the Commonwealth;
- 3. Persons employed in state or local penal or correctional institutions, rehabilitation centers, sanatoria, or institutions for care and treatment of the mentally ill or mentally deficient or for care and treatment of geriatric patients, as barbers, cosmetologists, nail technicians, barber instructors, cosmetology instructors, or nail technician instructors who practice only on inmates of or patients in such sanatoria or institutions;
- 4. Persons licensed as funeral directors or embalmers in this the Commonwealth.;

5. Gratuitous services as a barber, nail technician, or cosmetologist, tattooer, or body-piercer;

Form: TH- 05

- 6. Students enrolled in an approved school taking a course in barbering, nail care, or cosmetology, *tattooing*, *or body-piercing*;
- 7. Persons working in a cosmetology salon whose duties are expressly confined to the shampooing and cleansing of human hair under the direct supervision of a cosmetologist or barber;
- 8. Apprentices serving in a barbershop, nail salon or cosmetology salon licensed by the Board in accordance with the Board's regulations; and
- 9. Schools of barbering, nail care or cosmetology in public schools.
- § 54.1-702. Board for Barbers and Cosmetology; membership; officers; quorum.

A. Except as provided in subsections B and C, the Board for Barbers and Cosmetology shall be composed of seven *eight* members, of whom two members shall be licensed barbers, one of whom may be an owner or operator of a barber school; two members shall be licensed cosmetologists, one of whom may be an owner or operator of a cosmetology school; and one member shall be a licensed nail technician or a licensed cosmetologist engaged primarily in the practice of nail care, each of whom shall have been licensed in their respective professions for at least three years immediately prior to appointment, *one member who shall be either a licensed tattooer or a licensed body-piercer* and two citizen members. The terms of Board members shall be four years. No member shall serve for more than two full successive terms. The Board shall elect a chairman and a vice-chairman. A majority of the Board shall constitute a quorum.

- B. Appointments to the Board of Cosmetology which expire on March 14, of 2000, 2001 and 2002, shall be extended to June 30 of the same year of expiration.
- C. All members of the Board for Barbers and the Board for Cosmetology with unexpired terms, as of July 1, 2000, shall continue as members of their respective boards and shall complete their terms of appointment. Two positions on the Board for Cosmetology shall expire on June 30, 2001, and three positions shall expire on June 30, 2002. Two positions on the Board for Barbers shall expire on June 30, 2001, and one position shall expire on June 30, 2002.
- D. The Governor shall appoint to the Board for Barbers and Cosmetology one licensed nail technician and two citizen members effective July 1, 2000; one licensed barber, who may be an owner or operator of a barber school, effective July 1, 2001; one licensed barber effective July 1, 2002; and two licensed cosmetologists, one of whom may be an owner or operator of a cosmetology school, effective July 1, 2002.
- E. The Governor shall appoint to the Board for Barbers and Cosmetology either a tattooer or body-piercer who has practiced as a tattooer or body-piercer for at least five consecutive years immediately prior to appointment, effective July 1, 2002. The tattooer or body-piercer member shall not vote on any matters before the Board except matters related to tattooing and body-piercing until July 1, 2004.
- § 54.1-703. License required.

No person shall offer to engage in or engage in barbering, cosmetology, or nail care, *tattooing*, or *body-piercing* without a valid license issued by the Board, except as provided in § 54.1-701.

Form: TH- 05

§ <u>54.1-704.1</u>. License required for barbershop, cosmetology salon, nail care salon, tattoo parlor, and body-piercing salon.

No individual or entity shall operate a barbershop, cosmetology salon, or nail care salon, *tattoo* parlor, or body-piercing salon without a valid license issued by the Board.

The provisions of this section shall not apply to a licensed barber, cosmetologist, or nail technician, *tattooer*, *or body-piercer* who does not have an ownership interest in a licensed barbershop, cosmetology salon, or nail care salon, *tattoo parlor*, *or body-piercing salon* in which he is employed.

§ <u>54.1-704.2</u>. License required for schools of barbering, cosmetology, nail care, tattooing, or body-piercing.

Except as provided in § <u>54.1-701</u>, no person, firm or corporation shall operate or attempt to operate a school of barbering, cosmetology,—or nail care, *tattooing*, *or body-piercing* unless licensed by the Board pursuant to its regulations.

- § <u>54.1-705</u>. Inspections.
- A. Inspectors and sanitarians of the State Department of Health, or an affiliated local health department, may inspect each barbershop, cosmetology salon, and nail care salon, tattoo parlor, and body-piercing salon in the Commonwealth regularly. Any infractions shall be immediately reported to the Health Department and the Director of the Department of Professional and Occupational Regulation for disciplinary action.
- *B*. The Board may inspect barbershops, barber schools, cosmetology salons and schools, and nail care salons and schools, *tattoo parlors and schools*, and body-piercing salons and schools for compliance with regulations promulgated by the Board.
- C. The Board shall specify procedures for enforcement of compliance with the disease control and disclosure requirements of § 18.2-371.3, including unannounced inspections by appropriate personnel.
- D. The Board or the Virginia Department of Health, or an affiliated local health department, may regulate the sanitary condition of the personnel, equipment and premises of tattoo parlors and body-piercing salons.
- § 54.1-706. Different requirements for licensure.

The Board shall have the discretion to impose different requirements for licensure for the practice of barbering, cosmetology, and nail care, *tattooing*, and body-piercing.

2. That the provisions of this act shall become effective on July 1, 2004, except that § <u>54.1-702</u> shall become effective on July 1, 2002.

3. That the Board shall adopt final regulations to implement the provisions of this act to be effective by July 1, 2004.

Form: TH- 05

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§ 54.1-201. Powers and duties of regulatory boards.

The powers and duties of regulatory boards shall be as follows:

5. To promulgate regulations in accordance with the Administrative Process Act (§ 2.2-4000 et seq.) necessary to assure continued competency, to prevent deceptive or misleading practices by practitioners and to effectively administer the regulatory system administered by the regulatory board.

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The statement from the Office of the Attorney General certifying that the agency has the statutory authority to promulgate the emergency regulations and that it comports with applicable state and/or federal law is included.

Purpose

Please describe the subject matter and intent of the planned regulatory action. Also include a brief explanation of the need for and the goals of the new or amended regulation.

The Board proposes to promulgate regulations, 18 VAC 41-50-10 et seq., governing the licensure and practice of body piercing as directed by Chapter 869 of the 2002 Acts of the Assembly.

The emergency regulatory action is necessary to ensure minimal competence of body piercing practitioners. This regulatory action will establish qualifications for licensure, standards of practice, requirements for maintaining licensure as a body piercer or body piercing salon in the Commonwealth of Virginia. This regulatory action will establish fees necessary to administer the licensure program.

As directed by the 2002 General Assembly, this regulatory action is required to protect the health, safety and welfare of citizens of the Commonwealth in that it will provide for and ensure that licensees have met qualifications that demonstrate competency that protects the health, safety and welfare of citizens of the Commonwealth and that health and sanitary standards and safety are adequate in salons where body piercing services are being provided.

Substance

Please detail any changes that are proposed. Please outline new substantive provisions, all substantive changes to existing sections, or both where appropriate. Set forth the specific reasons why the regulation is essential to protect the health, safety, or welfare of Virginians. Delineate any potential issues that may need to be addressed as a permanent final regulation is developed.

Form: TH- 05

These emergency regulations are being promulgated to establish a separate licensing category for body-piercing under the Board for Barbers and Cosmetology as directed by Chapter 869 of the 2002 Acts of the Assembly.

The emergency regulatory action is necessary to ensure minimal competence of body-piercing practitioners. This regulatory action will establish qualifications for licensure, standards of practice and requirements for maintaining licensure as a body-piercer and a body-piercing salon in the Commonwealth of Virginia. This regulatory action will establish fees necessary to administer the licensure of body-piercers and body-piercing salons in the Commonwealth of Virginia.

As directed by the 2003 General Assembly, this regulatory action is required to protect the health, safety and welfare of citizens of the Commonwealth in that it will provide for and ensure that licensees have met qualifications that demonstrate competency that protects the health, safety and welfare of citizens of the Commonwealth and that health and sanitary standards and safety are adequate in salons where body-piercing services are being provided.

For changes to existing regulations, use this chart:

Current section number	Proposed new section number, if applicable	Current requirement	Proposed change and rationale
NA	18 VAC 41-60- 10. Definitions.	NA	The following words and terms when used in this chapter shall have the following meaning, unless the context clearly indicates otherwise. All terms defined in Chapter 7 (§ 54.1-700 et seq.) of Title 54.1 of the Code of Virginia are incorporated in this chapter. "Apprenticeship program" means an approved bodypiercing training program conducted by an approved apprenticeship sponsor.
			"Apprenticeship sponsor" means an individual approved to conduct body-piercing apprenticeship training who meets the qualifications in 18 VAC 41-60-70.
			"Aseptic technique" means a hygienic practice which prevents and hinders the direct transfer of microorganisms, regardless of pathogenicity, from one person or place to another person or place.
			"Endorsement" means a method of obtaining a license by a person who is currently licensed in another state.

			"Gratuitous services" as used in Section 54.1-701.5 of the Code Virginia means providing body-piercing services without receiving compensation or reward, or obligation. Gratuitous services do not include services provided at no charge when goods are purchased. "Licensee" means any person, partnership, association, limited liability company, or corporation holding a license issued by the Board for Barbers and Cosmetology, as defined in § 54.1-700 of the Code of Virginia. "Reinstatement" means having a license restored to effectiveness after the expiration date has passed. "Renewal" means continuing the effectiveness of a license for another period of time. "Sterilization area" means a separate room or area separate from workstations with restricted client access in which body-piercing instruments are cleaned, disinfected, and sterilized. "Temporary location" means a fixed location at which body-piercing is performed for a specified length of time of not more than seven days in conjunction with a single event or celebration. Defines the meaning of words and terms used within the chapter and establishes that all terms defined in § 54.1-700 et seq., of the Code of Virginia are incorporated into the chapter.
NA	18 VAC 41-60- 20. General requirements for a body- piercer.	NA	 A. In order to receive a license as a body-piercer in compliance with § 54.1-703 of the Code of Virginia, an applicant must meet the following qualifications: The applicant shall be required to provide documentation to the board that they have received the full series of Hepatitis B vaccine or provide proof of immunity by blood titer. The applicant shall be in good standing as a body-piercer in every jurisdiction where licensed, certified, or registered. The applicant shall disclose to the board at the time of application for licensure any disciplinary action taken in another jurisdiction in connection with the applicant shall disclose to the board at the time of application for licensure whether he has been

previously licensed in Virginia as a bodypiercer.

- 3. The applicant shall disclose his physical address. A post office box is not acceptable.
- 4. The applicant shall sign, as part of the application, a statement certifying that the applicant has read and understands the Virginia body-piercing license laws and the board's body-piercing regulations.
- 5. In accordance with § 54.1-204 of the Code of Virginia, the applicant shall not have been convicted in any jurisdiction of a misdemeanor or felony which directly relates to the profession of body-piercing. The board shall have the authority to determine, based upon all the information available, including the applicant's record of prior convictions, if the applicant is unfit or unsuited to engage in the profession of body-piercing. The board will decide each case by taking into account the totality of the circumstances. Any plea of nolo contendere shall be considered a conviction for the purposes of this section. The applicant shall provide a certified copy of a final order, decree or case decision by a court or regulatory agency with the lawful authority to issue such order, decree or case decision, and such copy shall be admissible as prima facie evidence of such conviction. This record shall be forwarded by the applicant to the board within ten days after all appeal rights have expired.
- 6. The applicant shall provide evidence satisfactory to the board that the applicant has passed the board approved examination, administered either by the board or by a designated testing service.
- 7. Persons who (i) make application between
 July 1, 2004 and July 1, 2005, and (ii) have
 completed five years of documented work
 experience within the preceding eight years
 as a body-piercer, and (iii) have completed
 health education to include but not limited to
 blood borne disease, sterilization, and aseptic
 techniques related to body-piercing and first
 aid and CPR that is acceptable to the board
 are not required to complete 18 VAC 41-6020.A.6.
- B. Eligibility to sit for board-approved examination.

			1. Training in the Commonwealth of Virginia.
			Any person completing an approved body- piercing apprenticeship program in a Virginia licensed body-piercing salon shall be eligible to sit for the examination.
			 Training outside of the Commonwealth of Virginia, but within the United States and its territories.
			Any person completing a body-piercing training or apprenticeship program that is substantially equivalent to the Virginia program but is outside of the Commonwealth of Virginia must submit to the board documentation of the successful completion of training or apprenticeship to be eligible for examination.
			Establishes the general requirements for licensure as a body-piercer which include applicant qualifications and eligibility to sit for a board-approved examination. This section also establishes qualifications for waiver from the examination requirements for persons making application between July 1, 2004 and July 1, 2005.
30	8 VAC 41-60- 0. License by ndorsement.	NA	Upon proper application to the board, any person currently licensed to practice as a body-piercer in any other state or jurisdiction of the United States and who has completed a training or apprenticeship program and an examination that is substantially equivalent to that required by this chapter, may be issued a body-piercer license without an examination. The applicant must also meet the requirements set forth in 18 VAC 41-50-20 A 1 through 18 VAC 41-50-20 A 5.
			Sets forth the requirements for obtaining a body- piercer license by endorsement for applicants currently licensed to practice as a body-piercer in another state or jurisdiction of the United States.
40 Ex	8 VAC 41-60- 0. xamination equirements nd fees.	NA	A. Applicants for initial licensure shall pass an examination approved by the board. The examinations may be administered by the board or by a designated testing service.
			B. Any candidate failing to appear as scheduled for examination shall forfeit the examination fee. Sets forth the requirement that applicants for an

			initial body-piercer license pass an examination administered by the board or by a designated testing service. This section also states that any candidate failing to appear for an examination shall forfeit the examination fee.
NA	18 VAC 41-60- 50. Reexamination requirements.	NA	Any applicant who does not pass a reexamination within one year of the initial examination date shall be required to submit a new application and examination fee.
			Requires any applicant who does not pass a reexamination within one year of the initial examination to submit new application and examination fee.
NA	18 VAC 41-60- 60.	NA	A. The examinations may be administered by the board or the designated testing service.
	Examination administration.		B. The applicant shall follow all procedures established by the board with regard to conduct at the examination. Such procedures shall include any written instructions communicated prior to the examination date and any instructions communicated at the site, either written or oral, on the date of the examination. Failure to comply with all procedures established by the board and the testing service with regard to conduct at the examination may be grounds for denial of application.
			C. The fee for examination or re-examination is subject to contracted charges to the board by an outside vendor. These contracts are competitively negotiated and bargained for in compliance with the Virginia Public Procurement Act (§2.2-4300 et seq. of the Code of Virginia). Fees may be adjusted and charged to the candidate in accordance with these contracts. The fee shall not exceed \$225.00 per candidate.
			Establishes the requirements for the administration of the body-piercing examination to include the procedure for setting fees for examination and reexamination. This section also sets forth a standard of applicant conduct during the administration of an examination.
NA	18 VAC 41-60- 70. General requirements for a body- piercing	NA	A. Upon filing an application with the Board for Barbers and Cosmetology, any person meeting the qualifications set forth in this section may be eligible to sponsor a body-piercing apprentice if the person:

I	pprenticeship ponsor.		 Holds a current Virginia body-piercing license; and Provides documentation of legally practicing body-piercing for at least seven years and; Provides documentation indicating that they are in good standing in all jurisdictions where the practice of body-piercing is regulated. Apprenticeship sponsors shall be required to maintain a body-piercer license. Apprenticeship sponsors shall ensure compliance with the 1500 hour Body-Piercing Apprenticeship Program and Body-Piercing Apprenticeship Standards. Sets forth the general eligibility requirements for
			applicants desiring to be a body-piercing apprenticeship sponsor.
	8 VAC 41-60- 0. Salon cense.	NA	 A. Any individual wishing to operate a body-piercing salon shall obtain a salon license in compliance with § 54.1-704.1 of the Code of Virginia. B. A body-piercing salon license shall not be transferable and shall bear the same name and address of the business. Any changes in the name, address, or ownership of the salon shall be reported to the board in writing within 30 days of such changes. New owners shall be responsible for reporting such changes in writing to the board within 30 days of the changes. C. In the event of a closing of a body-piercing salon, the board must be notified by the owners in writing within 30 days of the closing, and the license must be returned by the owners to the board. D. Any individual wishing to operate body-piercing salon in a temporary location must have a body-piercing salon license issued by the board. Establishes the requirements for obtaining a body-piercing salon license in compliance with § 54.1-704.1 of the Code of Virginia. This section also specifies actions to be taken by an owner of a body-piercing salon in the event the facility closes.
NA <u>18</u>	8 VAC 41-60-	NA	The following fees apply:

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	90. Fees.		FEE TYPE	AMOUNT DUE	WHEN DUE
			Individuals:		
			Application	<u>\$55</u>	With application
			<u>License by</u> Endorsement	<u>\$55</u>	With application
			Renewal:	<u>\$55</u>	With renewal card prior to expiration date
			Reinstatement	\$110* *includes \$55 renewal fee and \$55 reinstatement fee	With reinstatement application
			Salons:		•
			Application	<u>\$90</u>	With application
			Renewal	\$90	With renewal card prior to expiration date
			Reinstatement	\$180* *includes \$90 renewal fee and \$90 reinstatement fee	With reinstatement application
			Establishes initial, application fees for are licensed or cert	individuals an	d facilities that
			All boards within the and Occupational Figure 113), and the gener Each regulatory propadequate to support proportional share of The department alloprograms based on cost-effective meth	Regulation musts of the Callaha ral provisions of ogram's revenue to both its direct of agency operations costs to a consistent, equi	t operate within an Act (54.1- f 54.1-201. es must be costs and a ating costs. its regulatory
NA	18 VAC 41-60- 100. Refunds.	NA	All fees are nonrefun Establishes that all shall not be prorate	fees are nonref	-

NA	18 VAC 41-60- 110. License renewal required.	NA	All body-piercer licenses and body-piercing salon licenses shall expire two years from the last day of the month in which they were issued. Prescribes the dates for renewal of body-piercer and salon licenses.
NA	18 VAC 41-60- 120. Continuing education requirement.	NA	All licensed body-piercers shall be required to satisfactorily complete a course in health education to include but not limited to blood borne disease, sterilization, and aseptic techniques related to body-piercing, first aid and CPR during their licensed term. Documentation of training completion shall be provided at the time of renewal along with the required fee. Prescribes a requirement for completion of a continuing education course in order for a body-piercer to renew his licensee.
NA	18 VAC 41-60- 130. Notice of renewal.	NA	The Department of Professional and Occupational Regulation will mail a renewal notice to the licensee outlining the procedures for renewal. Failure to receive this notice, however, shall not relieve the licensee of the obligation to renew. If the licensee fails to receive the renewal notice, a copy of the old license may be submitted as evidence of intent to renew, along with the required fee. Sets forth that the Department of Professional and Occupational Regulation will mail a renewal notice to the licensee outlining the procedures for renewal, however, failure to receive this notice shall not relieve the licensee of the obligation to renew.
NA	18 VAC 41-60- 140. Failure to renew.	NA	A. When a body-piercer fails to renew their license within 30 days following its expiration date, the licensee shall meet the renewal requirements prescribed in 18 VAC 41-60-130, and apply for reinstatement of the license by submitting to the Department of Professional and Occupational Regulation a reinstatement application along with the required renewal and reinstatement fees. B. When a body-piercer fails to renew his license within two years following the expiration date, reinstatement is no longer possible. To resume practice, the former licensee shall apply for licensure as a new applicant, shall meet all current application requirements, shall pass the Board's current examination and shall receive a new license.

		C. When a body-piercing salon fails to renew its license within 30 days following the expiration date shall be required to apply for reinstatement of the license by submitting to the Department of Professional and Occupational Regulation a reinstatement application along with the required renewal and reinstatement fees.
		D. When a body-piercing salon fails to renew its license within two years following the expiration date, reinstatement is no longer possible. To resume practice, the former licensee shall apply for licensure as a new applicant and shall meet all current application requirements.
		E. The date a renewal fee is received by the Department of Professional and Occupational Regulation, or its agent, will be used to determine whether the requirement for reinstatement of a license is applicable and an additional fee is required.
		F. When a license is reinstated, the licensee shall have the same license number and shall be assigned an expiration date two years from the previous expiration date of the license.
		G. A licensee who reinstates his license shall be regarded as having been continuously licensed without interruption. Therefore, a licensee shall be subject to the authority of the board for activities performed prior to reinstatement.
		H. A licensee who fails to reinstate his license shall be regarded as unlicensed from the expiration date of the license forward. Nothing in this chapter shall divest the board of its authority to discipline a licensee for a violation of the law or regulations during the period of time for which the individual was licensed.
		Sets forth the criteria and procedures for reinstatement in the event that a licensee fails to renew their license.
NA 18 VAC 41-60- 150. Applicants for board approval.	NA	A. Any person desiring to enroll in the Body-Piercing Apprenticeship program shall be required to provide documentation of satisfactory completion of a course in health education to include but not limited to blood borne disease, sterilization, and aseptic techniques related to body-piercing, first aid and CPR.
		B. Any body-piercer desiring approval to perform the

			duties of an apprenticeship sponsor and offer the board's body-piercing apprenticeship program shall meet the requirements in 18 VAC 41-60-70 of this chapter. Sets forth the general requirements for individuals enrolling in body-piercing
			apprenticeship training program. This section
			also specifies that any individual desiring to
			serve as an apprenticeship sponsor shall meet the
			requirements set forth in 18 VAC 41-60-70.
NA	18 VAC 41-60- 160. Apprenticeship	NA	Microbiology: a. Microorganisms, viruses, bacteria, fungi; b. Transmission cycle of infectious
	curriculum requirements.		diseases; and c. Characteristics of antimicrobial agents.
			2. Immunization;
			 a. Types of immunizations; b. Hepatitis A – G transmission and immunization;
			c. HIV/AIDS; d. Tetanus, streptococcal, zoonotic,
			tuberculosis, pneumococcal, and
			influenza; <u>e. Measles, mumps, and rubella;</u>
			f. Vaccines and immunization; and
			 g. General preventative measures to be taken to protect the body-piercer and client.
			3. Sanitation and Disinfection:
			a. Definition of terms:(1) Sterilization;
			(2) Disinfection and disinfectant;
			(3) Sterilizer or sterilant; (4) Antiseptic;
			(5) Germicide;
			(6) Decontamination; and (7) Sanitation.
			b. The use of steam sterilization equipment
			and techniques;The use of chemical agents, antiseptics,
			disinfectants, and fumigants;
			 d. The use of sanitation equipment; e. Pre-service sanitation procedure; and
			f. Post-service sanitation procedure.
			4. Safety: a. Proper needle handling and disposal;
			 b. How to avoid overexposure to chemicals;
			c. The use of Material Safety Data Sheets;d. Blood spill procedures;
			e. Equipment and instrument storage; and

18

			f. First aid and CPR.5. Blood Borne Pathogen Standards:
			a. OSHA and CDC blood borne pathogen standards; b. Control Plan for blood borne pathogens; c. Exposure Control Plan for Body-piercers; d. Overview of compliance requirements; and e. Disorders and when not to service a client.
			6. Professional Standards: a. History of body-piercing; b. Ethics; c. Record keeping: (1) Client health history; (2) Consent forms; and (3) HIPPA Standards. d. Preparing station, making appointments, salon ethics: (1) Maintaining professional appearance, notifying clients of schedule changes; and (2) Promoting services of the salon and establishing clientele. e. Salon management: (1) Licensing requirements; and (2) Taxes;
			7. Body-Piercing: a. Client consultation; b. Client health form; c. Client disclosure form; d. Client preparation; e. Sanitation and safety precautions; f. Implement selection and use; g. Proper use of equipment; and h. Material selection and use. Establishes the body piercing apprenticeship training curriculum requirements.
170. inst	/AC 41-60- Hours of ruction and formances.	NA	A. Curriculum requirements specified in 18 VAC 41-60-160 shall be taught over a minimum of 1500 hours as follows: 1. 350 hours shall be devoted to theory pertaining to 18 VAC 41-60-160.1, 18 VAC 41-60-160.2, 18 VAC 41-60-160.4, 18 VAC 41-60-160.5, and 18 VAC 41-60-160.6; 2. 150 hours shall be devoted to theory pertaining to 18 VAC 41-60-160.3; and

19

NA	49 VAC 44 CO	NA	be posted in a like manner in every salon location where the licensee provides services. B. Each body-piercing salon owner shall ensure that no licensee performs any service beyond the scope of practice for the applicable license. C. All licensees shall operate under the name in which the license is issued. Establishes the requirements for owners of licensed body-piercing salons to ensure proper display or licenses for practitioners operating in their facility. This section also establishes that the owner of the salon is responsible for ensuring that licensees only perform services that are within their scope of practice and that all licensees operate under the name in which the license was issued.
NA	18 VAC 41-60- 190. Physical facilities.	NA	 A. A body-piercing salon must be in a permanent, building or portion of a building which must be in a location permissible under local zoning codes, if any. If applicable, the salon shall be separated from any living quarters by complete floor to ceiling partitioning and shall contain no access to living quarters. B. The body-piercing salon or temporary location shall be maintained in a clean and orderly manner. C. All facilities shall have a blood spill clean-up kit in the work area. D. Work surfaces shall be cleaned with an EPA registered, hospital grade disinfectant. Surfaces that come in contact with blood or other body fluids shall be immediately disinfected with an EPA registered germicide solution. Appropriate personal protective equipment shall be worn during cleaning and disinfecting procedures. E. Cabinets for the storage of instruments, dyes, pigments, single use articles, carbon stencils and other utensils shall be provided for each operator and shall be maintained in a sanitary manner. F. Bulk single-use articles shall be commercially packaged and handled in such a way as to protect them from contamination. G. All materials applied to the human skin shall be from single-use articles or transferred from bulk

containers to single use containers and shall be disposed of after each use.

- H. The walls, ceilings, and floors shall be kept in good repair. The body-piercing area shall be constructed of smooth, hard, surfaces that are non-porous, free of open holes or cracks, light colored, and easily cleaned. New salons shall not include any dark-colored surfaces in the body-piercing area. Existing salons with dark-colored surfaces in the body-piercing area shall replace the dark-colored surfaces with light-colored surfaces whenever the facilities are extensively remodeled or upon relocation of the business.
- I. Salons and temporary locations shall have adequate lighting of at least 60 foot-candles of illumination in the body-piercing and sterilization areas.
- J. Adequate mechanical ventilation shall be provided in the salon.
- K. Each salon or temporary location shall be equipped with hand-cleaning facilities for its personnel with unobstructed access to the bodypiercing area such that the body-piercer can return to the area without having to touch anything with their hands. Hand-cleaning facilities shall be equipped either with hot and cold or tempered running water under pressure and liquid germicidal soap, or with a sanitizing solution to clean hands. Hand-cleaning facilities shall be equipped with single-use towels or mechanical hand drying devices and a covered refuse container. Locations that use only a mechanized, pre-sterilized ear-piercing system that penetrates the outer perimeter or lobe of the ear or both are not required to be equipped with hot and cold or tempered running water under pressure and shall use a sanitizing solution to clean hands. Such facilities shall be kept clean and in good repair.
- L. Animals are not permitted in the salon or temporary location except for guide or service animals accompanying persons with disabilities or non-mammalian animals in enclosed glass containers such as fish aquariums, which shall be outside of the body-piercing or sterilization areas. No animals are allowed in the body-piercing or sterilization areas.
- M. Use of tobacco products and consumption of alcoholic beverages shall be prohibited in the

NA	18 VAC 41-60-	NA	N. No food or drink will be stored or consumed in the body-piercing or sterilization areas. O. If body-piercing is performed where cosmetology services are provided, it shall be performed in an area that is separate and enclosed. Sets forth the sanitation and safety standards for salons and temporary locations where body-piercing services are provided to include disinfection and storage of implements, sanitation of equipment, articles, tools, and products. This section also establishes safety standards pertaining to sterilization areas where body-piercing services are provided, the proper handling of blood spills, and client health guidelines. A. All body-piercers shall wear clean outer
INA .	200. Body- piercer responsibilities	INA .	garments, maintain a high degree of personal cleanliness, and conform to hygienic practices while on duty. B. All body-piercers shall clean their hands thoroughly using hot or tempered water with a liquid germicidal soap or use sanitizing solution to clean hands before and after body-piercing and as necessary to remove contaminants. C. All body-piercers must wear single-use examination gloves while assembling body-piercing instruments and while body-piercing. D. Each time there is an interruption in the service, each time the gloves become torn or perforated, or whenever the ability of the gloves to function as a barrier is compromised. 1. Gloves should be removed and disposed of; and 2. Hands shall be cleaned and a fresh pair of gloves used. E. Body-piercers shall use standard precautions while body-piercing. A body-piercer diagnosed with a communicable disease shall provide to the department a written statement from a health care practitioner that the body-piercer's condition no longer poses a threat to public health.
		1	F. Body-piercers with draining lesions on their

hands or face will not be permitted to work until cleared by a health-care professional.

- G. The area of the client's skin to be pierced shall be cleaned with an approved germicidal soap according to label directions.
- H. The external skin of the client to be pierced shall be cleaned with an approved germicidal soap according to the label directions. In the case of oral piercings, the operator shall provide the individual with antiseptic mouthwash in a single-use cup and shall ensure that the individual utilizes the mouthwash provided. In the case of a lip, labret or cheek piercing, procedures described in this paragraph for both skin and oral piercings shall be followed.
- I. If shaving is required, razors shall be single-use and disposed of in a puncture resistant container.
- J. Each body-piercer performing any body-piercing procedures in the salon shall have the education, training and experience, or any combination thereof, to practice aseptic technique and prevent the transmission of blood borne pathogens. All procedures shall be performed using aseptic technique.
- K. A set of individual, sterilized needles shall be used for each client. Single use disposable instruments shall be disposed of in a puncture resistant container.
- L. Used, non-disposable instruments shall be kept in a separate, puncture resistant container until brush scrubbed in hot water soap and then sterilized by autoclaving. Contaminated instruments shall be handled with disposable gloves.
- M. Used instruments that are ultrasonically cleaned shall be rinsed under running hot water prior to being placed in the used instrument container;
- N. Used instruments that are not ultrasonically cleaned prior to being placed in the used instrument container shall be kept in a germicidal or soap solution until brush scrubbed in hot water and soap and sterilized by autoclaving.
- O. The ultrasonic unit shall be sanitized daily with a germicidal solution.
- P. Non-disposable instruments shall be sterilized and shall be handled and stored in a manner to

		prevent contamination. Instruments to be sterilized shall be sealed in bags made specifically for the purpose of autoclave sterilization and shall include the date of sterilization. If non-transparent bags are utilized, the bag shall also list the contents. Q. Autoclave sterilization bags with a color code indicator which changes color upon proper sterilization shall be utilized during the autoclave sterilization process. R. Instruments shall be placed in the autoclave in a manner to allow live steam to circulate around them. S. Contaminated disposable and single use items shall be disposed of in accordance with state regulations regarding disposal of biological hazardous materials. Specifies in detail the responsibilities of bodypiercers pertaining to safety and sanitation measures to be taken while providing bodypiercing services.
NA 18 VAC 41-60- 210. Client qualifications, disclosures, and records.	NA NA	 A. Except as permitted in § 18.2-371.3 of the Code of Virginia, a client must be a minimum of 18 years of age and shall present at the time of the body-piercing a valid, government issued, positive identification card including, but not limited to, a driver's license, passport, or military identification. The identification must contain a photograph of the individual and a printed date of birth. B. The body-piercer shall verify and document in the permanent client record the client's age, date of birth, and the type of identification provided. C. No person may be body-pierced who appears to be under the influence of alcohol or drugs. D. Body-piercing shall not be performed on any skin surface which manifests any evidence of unhealthy conditions such as rashes, boils, infections, or abrasions. E. Before receiving a body-piercing, each client and client's parent or guardian, if applicable, shall be informed verbally and in writing using the Client Disclosure Form prescribed by the board, about the possible risk and dangers associated with the application of each body-piercing. Signatures of the client, the client's parent or guardian, if

		applicable, and the body-piercer shall be required on the Client Disclosure Form to acknowledge receipt of both the verbal and written disclosures.
		F. The body-piercing salon or temporary location shall maintain proper records for each client. The information shall be permanently recorded and made available for examination by the department or authorized agent. Records shall be maintained at the body-piercing salon for at least two years following the date of the last entry. The temporary location client records shall be maintained by the license holder. The permanent records shall include the following:
		The name, address, and telephone number of the client;
		2. The date body-piercing was performed;
		3. The client's age, date of birth, and a copy of the positive identification provided to the body-piercer;
		4. The specific type of jewelry used for the piercing and, when available, the manufacturer's catalogue or identification number for the type of jewelry used;
		 The location on the body where the body- piercing was performed;
		6. The name of the body-piercer;
		7. A statement that the client has received a copy of applicable written care instructions, and that the client has read and understands the instructions; and
		8. The signature of the client and if applicable parent or guardian.
		Prescribes the measures to be taken to ensure that clients are qualified to receive body-piercing services in compliance with § 18.2-371.3 of the Code of Virginia. This section also establishes the requirement to obtain certain disclosures and maintain records pertaining to notification to the client of the risks associated with receiving body-piercing services.
NA <u>18 VAC 41-60-</u> <u>220. Grounds</u> <u>for license</u>	NA	A. The board may, in considering the totality of the circumstances, fine any licensee and suspend or revoke or refuse to renew or reinstate any

revocation or license, or deny any application issued under the suspension; provisions of Chapter 7 (§ 54.1-700 et seg.) of denial of Title 54.1 of the Code of Virginia and the application, regulations of the board if the board finds that: renewal or reinstatement; 1. The licensee is incompetent, or negligent in or imposition practice, or incapable mentally or physically, of a monetary as those terms are generally understood in penalty. the profession, to practice as a body-piercer; 2. The licensee or applicant is convicted of fraud or deceit in the practice body-piercing: 3. The licensee or applicant obtained, renewed or reinstated a license by false or fraudulent representation; or 4. The licensee or applicant violates or induces others to violate, or cooperates with others in violating, any of the provisions of this chapter or Chapter 7 (§ 54.1-700 et seq.) of Title 54.1 of the Code of Virginia or any local ordinance or regulation governing standards of health and sanitation of the establishment in which body-piercers may practice or offer to practice; or 5. The licensee or applicant fails to produce. upon request or demand of the board or any of its agents, any document, book, record, or copy thereof in a licensee's or owner's possession or maintained in accordance with this chapter; or 6. A licensee fails to notify the board of a change of name or address in writing within 30 days of the change for each and every license. The board shall not be responsible for the licensee's failure to receive notices, communications and correspondence caused by the licensee's failure to promptly notify the board in writing of any change of name or address or for any other reason beyond the control of the board: or 7. The licensee or applicant publishes or causes to be published any advertisement that is false, deceptive, or misleading; or 8. The licensee or applicant fails to notify the board in writing within 30 days of the suspension, revocation, or surrender of a license, certificate, or permit in connection with a disciplinary action in any other

jurisdiction or of any license, certificate, or permit which has been the subject of disciplinary action in any other jurisdiction; or

- 9. In accordance with § 54.1-204 of the Code of Virginia, the licensee or applicant has been convicted in any jurisdiction of a misdemeanor or felony which directly relates to the profession of body-piercing. The board shall have the authority to determine, based upon all the information available, including the applicant's record of prior convictions, if the applicant is unfit or unsuited to engage in the profession of body-piercing. The board will decide each case by taking into account the totality of the circumstances. Any plea of nolo contendere shall be considered a conviction for the purposes of this section. The applicant shall provide a certified copy of a final order, decree or case decision by a court or regulatory agency with the lawful authority to issue such order, decree or case decision, and such copy shall be admissible as prima facie evidence of such conviction. This record shall be forwarded by the applicant to the board within ten days after all appeal rights have expired.
- B. In addition to Subsection A of this section, the board may, in considering the totality of the circumstances, revoke, suspend or refuse to renew or reinstate the license of any bodypiercing salon or impose a fine as permitted by law, or both, if the board finds that:
 - The owner or operator of the body-piercing salon fails to comply with the facility requirements of body-piercing salons provided for in this chapter or in any local ordinances; or
 - 2. The owner or operator allows a person who has not obtained a license to practice as a body-piercer unless the person is duly enrolled as an apprentice.
- C. In addition to Subsection A of this section, the board may, in considering the totality of the circumstances, revoke, suspend or refuse to renew or reinstate the license of any licensee or impose a fine as permitted by law, or both, if the board finds that the licensee fails to take sufficient measures to prevent transmission of communicable or infectious diseases or fails to comply with any local, state or federal law or regulation governing the standards of health and

sanitation for the practice of body-piercing.
Establishes the grounds for license revocation or suspension, denial of application, renewal or reinstatement, or imposition of monetary penalties for licensees.

Alternatives

Please describe all viable alternatives to the proposed regulatory action that have been or will be considered to meet the essential purpose of the action.

There were no alternatives to promulgation of regulations governing the licensure and practice of body-piercing as directed by Chapter 869 of the 2002 Acts of the Assembly.

Regulations were determined to be the least burdensome to meet the purpose of containing the requirements for obtaining a license, safety and sanitation procedures, and standards of professional conduct but not need to obtain a cosmetologist license.

Fees were established as equal and equiable for licensees under the Board for Barbers and Cosmetology

Family impact

Please assess the impact of the emergency regulatory action on the institution of the family and family stability.

The proposed regulatory action is not expected to have any significant impact on families.